

Ordinary Council Meeting Minutes

30 September 2025



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SHIRE OF DALWALLINU

MINUTES of the Ordinary Meeting of Council held at the Council Chambers, Shire Administration Centre, Dalwallinu on Tuesday 30 September 2025.

SHIRE PRESIDENT DECLARATION

In accordance with the Local Government Act, this public meeting is being recorded. The recording will be archived and available on Councils website.

Thank you for your co-operation.

1. OPENING & ANNOUNCEMENT OF VISITORS

The Chairperson (President) opened the meeting at 5.00pm.

2. ANNOUNCEMENTS OF PRESIDING MEMBER

Note the passing of ex Councillor Robert Nixon. Great stalwart of the Dalwallinu Shire.

5.03pm *Mr Bart Sprigg entered the meeting*

3. ATTENDANCE RECORD

3.1 Present

Shire President	Cr KL Carter
Deputy Shire President	Cr SC Carter
	Cr JL Counsel
	Cr DS Cream
	Cr S Dawson
	Cr MM Harms

Chief Executive Officer	Ms JM Knight
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Public

Mr B Sprigg	<i>Entered the meeting at 5:03pm</i>
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3.2 Apologies

Nil

3.3 Leave of Absence Previously Granted

Nil

4 DECLARATIONS OF INTEREST

Nil

5 PUBLIC QUESTION TIME

5.1 Response to Previous Public Questions Taken on Notice

Nil

5.2 Public Question Time

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6 MINUTES OF PREVIOUS MEETINGS

6.1 Ordinary Council Meeting – 26 August 2025

MOTION 10467

Moved Cr JL Counsel

Seconded Cr S Dawson

That the Minutes of the Ordinary Meeting of Council held 26 August 2025 be confirmed.

CARRIED 6/0

For: Shire President KL Carter, Deputy President SC Carter, Cr JL Counsel, Cr DS Cream,
Cr S Dawson, Cr MM Harms

Against: Nil

7 PETITIONS/PRESENTATIONS/DEPUTATIONS/DELEGATES/REPORTS/SUBMISSIONS

7.1 Petitions

Nil

7.2 Presentations

Nil

7.3 Deputations

Nil

7.4 Delegates Reports/Submissions

Nil

8 METHOD OF DEALING WITH AGENDA BUSINESS (Show of hands)

As agreed.



9 REPORTS

9.1 WORKS & SERVICES

There were Nil reports from Works & Services this month.



9.2 PLANNING & DEVELOPMENT

9.2.1 Proposed 'Rural Industry' (DA 012526)*

Report Date	30 September 2025
Applicant	Co-operative Bulk Handling Ltd
File Ref	A6511 & A5950
Previous Meeting Reference	Nil
Prepared by	Doug Burke, Manager Planning & Development Services
Supervised by	Jean Knight, Chief Executive Officer
Disclosure of interest	Nil
Voting Requirements	Simple Majority
Attachments	Supporting Documentation

Purpose of Report

Council is requested to consider an application for approval to allow for the proposed development of a 'Rural Industry' on the subject land as submitted by the applicant on 1 July 2025.

The proposed development requires discretionary approval from the Council.

It is recommended that the proposed development be approved subject to given conditions.

Background

Subject Property:	Lot 24/425174, Lot 156/44386 & Lot 4333/219485 (Kalannie)
Land Use Zoning:	Lot 24 (Rural), Lot 156 (General Industry) & Lot 4333 (Road Reserve)
Property Owner:	Co-operative Bulk Handling LTD (CBH)
Applicant:	Timothy Roberts <i>obo</i> Co-operative Bulk Handling LTD
Consent Authority:	Shire of Dalwallinu Council
Proposed Development:	Rural Industry
Value of Development:	\$19,800K
Outside Consultation:	Yes

The proposal is for the approval of a 'Rural Industry' at the subject site. 'Rural Industry' is defined under the *Town Planning Regulations 1967* as being:

'an industry handling, treating, processing or packing rural products or a workshop servicing plant or equipment used for rural purposes'

The subject site is situated adjacent to the townsite of Kalannie, which is located in the eastern portion of the Shire of Dalwallinu local government area.

Lot 24 is zoned 'Rural' under the Shire of Dalwallinu Local Planning Scheme No.2 (the Scheme). The objectives and purposes of the Rural Zone are as follows:

- To ensure that development maintains the rural character of the locality, maintains a high level of amenity and minimises disturbance to the landscape through construction of buildings and structures, clearing, earthworks and access roads.

The proposed development consists of those structural building and infrastructure commonly found in a large grain receival and storage industry site:

- Six open bulkhead storage structures
- One sample hut
- Two weighbridges
- Staff amenity buildings including ablutions and a crib room

These buildings and infrastructure are supported by new internal roadworks culminating in new exits onto Sanderson Terrace.

Consultation

Main Roads were consulted, and they advised that they had no issue with the proposed road set-out.

Legislative Implications

State

Planning and Development Act 2005

The *Planning and Development Act 2005* directs that that any development referred to within the Scheme is not to be commenced or carried out without approval being obtained. Any determination of an application for such development is to be considered under those matters referred to in the *Planning and Development (Local Planning Schemes) Regulation 2015*.

In considering an application for development approval, Council is to have due regard to the following matters to the extent that, in the opinion of Council, those matters that are relevant to the development the subject of the application. In assessing the development application, the matters listed in Section 67 of the *Planning and Development (Local Planning Schemes) Regulation 2015* have been taken into consideration for the preparation of this report and are addressed as follows:

'Matters for Consideration'	Officer's Comments
The aims and provisions of this Scheme and any other local planning scheme operating within the Scheme area	• The following Schemes are applicable: • <i>Shire of Dalwallinu Planning Scheme No. 2</i> The aims of the Scheme are: • To assist the effective implementation of regional plans and policies including the State and Local Planning Strategy. • To ensure there is a sufficient supply of serviced and suitable land for a variety of housing types, employment, commercial activities, community facilities, recreation and open space. • To rationalise the distribution of townsites to be supported and serviced by the Council. • To reinforce the role of the Dalwallinu town centre as the principal focus of retail, office, civic and cultural activities as well as providing for a high level of community services and for the provision of mixed use developments.

	• To assist employment and economic growth by facilitating the timely provision of suitably serviced land for retail, commercial, industrial, entertainment and tourist developments, as well as providing opportunities for home-based employment. • To facilitate a diverse and integrated network of open space catering for both active and passive recreation, consistent with the needs of the community. • To promote the sustainable use of rural land for agricultural purposes whilst accommodating other rural activities including rural residential development. • To protect and enhance the environmental values, remnant vegetation and natural resources of the local government area and to promote ecologically sustainable land use and development. • To safeguard and enhance the character, heritage and amenity of the built and natural environment of the local government area.
The requirements of orderly and proper planning including any proposed local planning scheme or amendment to this Scheme that has been advertised under the <i>Planning and Development (Local Planning Schemes) Regulations 2015</i> or any other proposed planning instrument that the local government is seriously considering adopting or approving.	• Proposed Amendment No.9 – Rezoning of 3 lots in McConnell St, Pithara (Crown Reserve – Townsite. This would have nil impact upon the proposed project. • Proposed Amendment No.10 – Changes to the text in the Shire of Dalwallinu Local Planning Scheme to emulate the ‘deemed provisions’ in the Regulations. This would have nil impact upon the Rural Industry proposal.
Any approved State planning policy	State Planning Policy 2.5 - <i>Land Use Planning In Rural Areas</i> . This Policy was considered in the assessment of the proposed project and no ‘land use conflict’ was discerned.
Any environmental protection policy approved under the <i>Environmental Protection Act 1986</i> section 31(d)	Nil identified
Any policy of the Commission	Nil applicable
Any policy of the State	Nil
Any local planning policy for the Scheme area	Nil
Any structure plan, activity centre plan or local development plan that relates to the development	Nil applicable
Any report of the review of the local planning scheme that has been published under the	Nil applicable



<i>Planning and Development (Local Planning Schemes) Regulations 2015</i>	
In the case of land reserved under this Scheme, the objectives for the reserve and the additional and permitted uses identified in this Scheme for the reserve	Not applicable as far as the subject land (Lot 24 and Lot 156) are freehold titles. Lot 4333 is a road reserve and the proposed development specific to that land is compatible with the objectives for that reserve.
The built heritage conservation of any place that is of cultural significance;	No items of cultural significance noted
The effect of the proposal on the cultural heritage significance of the area in which the development is located;	Nil impact
The compatibility of the development with its setting including the relationship of the development to development on adjoining land or on other land in the locality including, but not limited to, the effect of the height, bulk, scale, orientation and appearance of the development	Nil impact identified
The amenity of the locality including the following— (i) environmental impacts of the development; (ii) the character of the locality; (iii) social impacts of the development	Nil
The likely effect of the development on the natural environment or water resources and any means that are proposed to protect or to mitigate impacts on the natural environment or the water resource	Nil
Whether adequate provision has been made for the landscaping of the land to which the application relates and whether any trees or other vegetation on the land should be preserved	No notable vegetation noted on the site that is regarded as being of cultural or visual importance or necessary to retain.
The suitability of the land for the development taking into account the possible risk of flooding, tidal inundation, subsidence, landslip, bush fire, soil erosion, land degradation or any other risk	Adjacent to similar development that has been insitu for a discernable period of time. This project will essentially allow for an integral expansion to the existing.
The suitability of the land for the development taking into account the possible risk to human health or safety	No issues identified.



The adequacy of— (i) the proposed means of access to and egress from the site; and (ii) arrangements for the loading, unloading, manoeuvring and parking of vehicles	Frontage to a sealed road adequate to accommodate anticipated vehicular movements (refer to the attached Transport Impact Assessment). Incorporated into the design are sealed internal roads, a truck marshalling area, bypass lanes and designated car parking areas for workers and visitors to the site.
The amount of traffic likely to be generated by the development, particularly in relation to the capacity of the road system in the locality and the probable effect on traffic flow and safety	Refer to: Attachment 1 -Cover Letter (Traffic Generation) Attachment 3- Road Network (Plan)
The availability and adequacy for the development of the following — (i) public transport services; (ii) public utility services; (iii) storage, management and collection of waste; (iv) access for pedestrians and cyclists (including end of trip storage, toilet and shower facilities); (v) access by older people and people with disability	No public transport services are available. Electricity and potable water are available. The proposed development will need to be serviced with on-site waste-water treatment facilities. Solid waste can be adequately stored and removed from the site. Access to the site is only by invitation.
The potential loss of any community service or benefit resulting from the development other than potential loss that may result from economic competition between new and existing businesses	Not applicable
The history of the site where the development is to be located	The site is adjacent to exiting compatible development under the same ownership (CBH)
The impact of the development on the community as a whole notwithstanding the impact of the development on particular individuals	Nil substantial impacts envisaged.
Any submissions received on the application	Nil submissions received.
The comments or submissions received from any authority consulted under clause 66	No other statutory, public or planning authority was identified as being necessary for further consultation.
Any other planning consideration the Council considers appropriate	Nil

Policy Implications

Nil

Financial Implications

Nil

General Function Implications

Nil

Strategic Implications

Nil

Site Inspection

A site inspection was undertaken by the reporting officer.

Sustainability & Climate Change Implications

Economic implications

There are no known significant economic implications associated with this proposal.

Social implications

There are no known significant social implications associated with this proposal.

Environmental implications

There are no known significant environmental implications associated with this proposal.

Officer Comment

An assessment report and recommendation has been prepared (the subject of this report) taking into account all relevant provisions of the Act and associated Regulations.

The proposal for a 'Rural Industry' on the site is consistent with the objectives of both the Rural and General Industry land use zones.

Council may determine an application for development approval by —

- a) granting development approval without conditions; or
- b) granting development approval with conditions; or
- c) refusing to grant development approval.

It is recommended that the proposed development be approved subject to given conditions.



Officer Recommendation/Council Resolution

MOTION 10468

Moved Cr SC Carter
Seconded Cr MM Harms

That Council approve the development application (DA 012526) for Lot 24/425174, Lot 156/44386 & Lot 4333/219485, Kalannie, pursuant to Section 68(2) of the *Planning and Development (Local Planning Schemes) Regulation 2015* subject to the following conditions:

1. The development (Rural Industry) is to be carried out in accordance with the documents endorsed with the Shire's stamp, except where amended by other conditions of this consent. If there is any inconsistency between the above documents, the most recent document shall prevail to the extent of the inconsistency. However, the conditions of this consent shall prevail to the extent of any inconsistency;
2. Without further approval from Shire of Dalwallinu Council, in writing, this approval will lapse and have no force or effect after two years of the date of this permit if not substantially commenced.

CARRIED 6/0

For: Shire President KL Carter, Deputy President SC Carter, Cr JL Counsel, Cr DS Cream, Cr S Dawson, Cr MM Harms
Against: Nil



Background

CBH Group has a strategic objective to be able to receive an average crop of 22Mt and out-turn 70% of the crop in the January to June shipping window by 2033. To achieve this objective, storage capacity must be expanded at strategically chosen sites to meet the pace, investment and innovations of CBH growers.

Kalannie is a network site in Area 6 of CBH's Kwinana North Zone that has been identified and prioritised for expansion and enhancement in the network plan. An additional 235,800t of permanent storage including new marshal, sample, and weigh facilities are proposed to be built on a new 112ha land holding northeast of the existing site across Sanderson Terrace.

Continued growth in grower receivals, ageing infrastructure and a reliance on harvest essential moves is contributing to significant capacity deficit at Kalannie. This storage capacity shortfall is exacerbated by fixed storage infrastructure that is ageing, unable to be fumigated and forecast to reach end of life by 2023 and 2026 respectively. It is cost prohibitive to remediate these storages from a structural, electrical, mechanical and sealing perspective.

Currently to keep the site open for growers each harvest, Kalannie must undertake essential harvest moves. Oversubscription results in tonnes being pushed to port earlier than required to keep services open. This is not sustainable and will only be exacerbated in the future if a permanent solution is not implemented.

Kalannie is a critical site in the Kwinana North supply chain that has several opportunities to handle the growth in its receival task, re-design the site to out-load more tonnes faster in the peak shipping window, improve safety and site operational efficiency for growers and front-line staff.

Town Planning Considerations

The proposed development is consistent with Clause 68 of Schedule 2 (Deemed Provisions) of the Planning and Development (Local Planning Schemes) Regulations 2015 and the provisions of the Shire of Dalwallinu Local Planning Scheme No. 2. The following key matters are further discussed in this report:

- Local Planning Scheme No. 2
- Stormwater Management
- Traffic Generation
- Noise and Dust Management

Shire of Dalwallinu Local Planning Scheme No. 2

The subject land is zoned 'general agriculture' and 'rural' under the Shire's LPS2. The predominant development the subject of this application is on the rural zoned lot with the works on the 'general agriculture' zoned lot confined to access and stormwater runoff improvements.

An 'industry-rural' land use within the 'rural' zone is permitted by the Scheme provided the use complies with the relevant development standards and the requirements of the Scheme.

A, 'industry-rural' land use is subject to

It is expected this distribution will remain the same post-expansion.

Site distribution is as follows:

- 40.3% of total receivals will be stored at the existing site. The remaining 59.7% will be stored at the new site.
- 29% of the 40.3% of receivals (11.7% of total site receivals) will unload at the existing TBH 98/99. 29% was estimated based on TBH98/99 total storage capacity compared to the total existing site storage capacity.
- 0-40% of all future deliveries will be RAV10. Therefore, for conservatism, a worst case of 40% of RAV10 trucks will be assumed for this assessment as this allows for a larger amount of truck movements having to return to the new proposed weighbridge at the new site after unloading before leaving the site.

Grain is not received consistently throughout the harvest period and data from CBH suggest that generally 80% of grain is received within 45 days. For the purposes of assessing the peak period impacts, the following assumptions have been made:

- 80% of total grain tonnes are received within, and evenly distributed over 45 days.
- Truck deliveries occur over a 12-hour period, and 10% of all daily volumes are received within a peak hour.

The trip distribution in and around the town and CBH site is based on all trucks enter the site at the Goodlands Road and Sanderson Terrace intersection and all trucks then sample and weigh in at the new site IN weighbridge.

- New Site Receivals:
 - o 71.4% of receivals will unload at the new site, with 40% being RAV10 vehicles (including existing emergency bulkheads TBH 98/99).
 - o All new site receivals (71.4%) will weigh out at new site OUT weighbridge.
 - o All new site receivals (71.4%) will exit via the Goodlands Road and Sanderson Terrace intersection.
- Existing Site Receivals:
 - o 28.6% of receivals will unload at the existing site, with 40% being RAV10 vehicles (not including existing emergency bulkheads TBH 98/99).
 - o 28.6% of receivals of receivals will access the existing south site via the new south access on Sanderson Terrace by crossing Sanderson Terrace from the new north site access/exit.
 - o 60% of the existing south site receivals (RAV 7 and under) will weigh out at the existing weighbridge and exit at the existing CBH site exit.
 - o 40% of the existing south site receivals (estimated RAV 10s) will return via internal roads, cross Sanderson Terrace and enter the new site via the new north Sanderson Terrace access, and weigh out at the new OUT weighbridge before exiting the site via the new north Sanderson Terrace intersection access/exit and then Goodlands Road.

- Goodlands Road is categorised on the Tandem Drive 10.1 networks and Tri Drive 2.1 networks with the following condition:
 - o All operators must carry written support from the road manager acknowledging the operator's use of the road.
- Sanderson Terrace is categorised on the Tandem Drive 4.1 and Tri Drive 1.1 networks without conditions.

This development application proposes RAV10 compliance for the two new site entry/exit off Sanderson Terrace however it is acknowledged that Sanderson Terrace is currently only rated RAV4. To upgrade the section of Sanderson Terrace between the CBH entry/exit and Goodlands Road will need to be amended to the Tandem Drive 10.1 network to support the proposed expansion. The remaining southern section of Sanderson Terrace does not require RAV10 access and therefore does not need to be amended to a higher RAV network.

An 'Application to Add or Amend a Road on a Restricted Access Vehicle Network' is required to be submitted to Heavy Vehicle Services under Main Roads to support this change which CBH is currently in the process of applying for. Wider intersection compliance will be looked at more closely during that application. In the interim, CBH will only accept deliveries to the site and outload by road in accordance with the approved RAV network.

Noise & Dust Management

CBH shall ensure that noise from the specification and installation of any mechanical equipment as well as traffic and construction noise does not exceed assigned levels prescribed in the *Environmental Protection (Noise) Regulations 1997*, when it is received at a neighbouring property. Due to the nature of grain handling and storage, some dust can be produced from a range of activities. Dust Management will comply with *Environmental Protection Act 1986* and the relevant *National Environmental Protection Measures*.

CBH is committed to improving the overall environmental impacts of its business and in achieving the environmental objectives outlined in the CBH Group Health, Safety and Environmental Policy. CBH undertakes frequent noise and dust monitoring across its sites to ensure that dust and noise levels are measured and are mitigated whenever there is an exceedance.

Conclusion

The proposed additions are aligned with the planning framework for the area specifically the 'general industry' and 'rural' zone in which it is located, and it is not considered to result in any new amenity impacts to the surrounding area. CBH respectfully requests the Application for Development Approval is considered by the Shire of Dalwallinu expeditiously given the straightforward nature of the application and its general compliance with the Shire's planning framework.

Should you have any question in relation to the details provided in this submission, please contact Timothy Roberts on 9216 6061 or timothy.roberts@cbh.com.au



Project Number & Title:	368-3143-CI-RPT-0001 Stormwater Drainage Report
Contractor:	McDowall Affleck

Document Information		
CBH Document Number	Contractor Document Number	Document Name
368-3143-CI-RPT-0001		Stormwater Drainage Report

Revision History					
CBH Rev No	Contractor Rev No.	Description	Date	Approved By (Contractor)	Approved By (CBH)
A	A	Initial Report	15.5.2023	Rob Smith	
B	B	Screen shots updated	22.05.2023	Rob Smith	
C	C	Updated for 30% Detailed Design	9.02.2024	Rob Smith	
D	D	Updated for 60% Detailed Design	9.04.2024	Rob Smith	
E	E	Updated for 85% Detailed Design	28.06.2024	Michael Ferritto	
F	F	Updated for 100% Detailed Design	01.12.2024	Michael Ferritto	

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1. EXECUTIVE SUMMARY

CBH are conducting detailed design for future additional bulkheads expansion at their Kalanie facility to cater for future harvest demands, referred to herein as 'the site'.

The Stormwater Drainage Report (SDR) has been prepared to support the design and provide guidance to both CBH and contractors as to their obligations to ensure that any potential impacts of development are minimized.

This SDR provides details as to how the future bulkhead expansion will meet water management criteria detailed in the CBH Technical Specification 10A. It provides the calculations and description of the surface water management to achieve compliance with the design criteria to ensure that the development does not exceed predevelopment flows for storm events up to and including a 5% Annual Exceedance Probability (AEP) (5% AEP is equivalent to a 20 Year Average Recurrence Interval (ARI)) and that drainage channels, culverts and drains are designed to convey a 5% AEP and generally provide at least 300mm freeboard to bottom of adjacent permanent pavements. Any locations where we were not able to provide 300mm freeboard to underside of pavements we have cement stabilised subbase and basecourse. Emergency road extensions have been designed to provide 150mm freeboard to bottom of adjacent pavements.

5. CONCLUSION

The Stormwater Drainage Report describes how the objectives for the stormwater drainage have been met for a 5% AEP or 20 Year ARI.

- Stormwater outflows have been limited to predevelopment flows.
- Culverts and Trapezoidal drains have been sized to provide 300mm freeboard to bottom of boxing to adjacent pavements. Where this was not able to be achieved, we have cement stabilised pavements which is shown in drawing 368-ENG-CI-DAL-0007.

1-2	16,1	2,72	12,07	0,946	1,653	0,75
8-14	16,1	5	9,53	0,178	0,329	0,592
9-15	16,1	7,632	6,598	0,333	0,686	0,41
11-18	16,1	2,72	12,07	0,038	0,067	0,75
12-19	16,1	6,58	7,77	0,035	0,069	0,483

